The State of Connecticut

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Melody A. Currey,
Commissioner

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Congratulations on your Appointment and Welcome to Public Service.

Throughout three decades of public service, I have been honored to work on behalf of the citizens of Connecticut. I am pleased to welcome you to state government. Together, we have the privilege to serve Connecticut’s residents, and embrace the great responsibility inherent in that task.

Doing the people’s work is a challenging endeavor, but we are united by a common purpose: to improve the lives of Connecticut residents and make Connecticut a strong, vibrant state. Establishing, restoring and keeping the people’s faith in government and their trust in public officials begins with us.

This guide will help answer questions you may have regarding the high standards expected from those serving in my administration. Policies, ethics, and regulations are outlined, and further information regarding benefits may be found in these pages.

The people of the State of Connecticut are counting on us to get it right. More than ever before we need strong leaders who are held to the highest ethical standards and who hold the public trust in the highest regard.

I look forward to serving with you,

Dannel P. Malloy
Governor
Terms of Appointment
Except as otherwise provided by statute, appointed officials serve at the request of the Governor in accordance with the provisions of C.G.S. Sections 4-5, 4-8, 4-9 and any other relevant statute or legislation. In general, agency heads serve a four-year term which ends no later than the tenth day of March in the final year of their terms, unless reappointed. Unless otherwise provided by state law, appointments must be approved by at least one house of the General Assembly. Deputy agency heads do not have a special term of office and serve at the request of their agency heads.

Work Hours
Appointed officials must be full-time employees working a minimum of 40 hours per week, unless otherwise noted in statutes or pursuant to written authorization from the Department of Administrative Services. Appointed officials attend evening and weekend meetings as required and represent the State of Connecticut and the employing agency whenever needed. If an appointed official is to be absent from work, vacation, personal, or sick leave time must be used to cover the absence. Appointed officials do not receive compensatory time. See MPP 06-02.

Special Leave from Classified Service
An employee who is in the classified service with at least five (5) years of state service and who is appointed to a position in the unclassified service may be granted a leave of absence without pay from the classified service by the Commissioner of the Department of Administrative Services for such length of time as s/he shall hold such appointive position, except that no such leave of absence shall exceed two (2) consecutive years unless such classified employee requests and is granted a renewal of such leave of absence by the Commissioner. Eligible employees must complete the Form CT-HR-28 Request to Hold Classified Position in accordance with C.G.S. § 5-248(f).
Absences
Appointed officials serving in the capacity of an agency head must provide the Governor’s Office with as much notice as is practical prior to any absence. Appointed officials serving as a Deputy Commissioner or in a similar capacity must provide the agency head with as much notice as is practical prior to any absence. All absences must be recorded in the attendance record for the appointed official. If an appointed official is to be absent from work, vacation, personal leave or sick time must be charged to cover the absence. If no such paid leave time exists, the agency must record the absence as unpaid leave. The Governor’s Office must receive from appointed officials the following information when the appointed official expects to be out of state:

• Dates of absence;
• Contact information including phone numbers (cell phone and other) and location; and
• Individual designated to act in the absence of the appointed official.

Ethics
Officials are required to file with the Office of State Ethics a statement of financial interest from the preceding calendar year. (Statement of Financial Interest) This report is due by May 1 of each year while you are an appointed official. If you leave your position, you still must file a statement of financial interest covering that portion of the year during which your position was held.

Officials should also be familiar with other restrictions and laws regarding conflicts of interest, post-employment activities, and receiving gifts. Contact the Governor’s Counsel or the Office of State Ethics if you have any questions.


C.G.S. Section 1-90 - Code of Ethics for Public Officials
In addition, you should acquaint yourself with all relevant statutes regarding political activities in which you may engage as an employee of your agency. Specifically, please review C.G.S. Section 5-266a, et. seq. and the federal Hatch Act’s provisions for agencies receiving federal funds and its prohibition of non-coercive solicitation of political contributions. Specific guidance can be provided by the Office of the Attorney General, the Auditors of Public Accounts, and the Department of Administrative Services.

**General Letter 214-D - Political Activity**

**Office Staff and Equipment**

Appointed officials’ staff, equipment, supplies, postage, etc., should be used only for state business and on tasks directly related to the state business in which that official is engaged.

You should be familiar with the following policies, as well as the opinions of the Office of State Ethics.

**Acceptable Use of State Systems Policy**

**Policy on Security for Mobile Computing and Storage Devices**

**Telephone Use**

Use of state telephone phones and calling cards is guided by the:

**Telecommunications Equipment Policy.**

Your state-issued telephone billing card, office phone or cellular telephone are for business calls regarding state business. Your agency receives a bill for all your state calls, and your signature on the bill verifies that each call conforms to this billing policy. Calls are kept in a computerized billing format and are available to the public upon request.
Compensation
Appointed officials serving in the capacity of an agency head, deputy agency head, Executive Assistant or Executive Office Administrative Aide are paid in accordance with the Executive (or “EX”) pay plan. Employees in the Executive Secretary job class serve at the pleasure of the agency head or deputy agency head and are assigned to the “SE” pay plan. Human Resources staff will advise the appointed official of the assigned salary group and compensation rate upon hire. The EX and SE pay plans are available via the Department of Administrative Services website.

Appointed officials receive a bi-weekly paycheck. The first check is issued about four weeks after the hire date and represents salary earned during the first two weeks of employment. There is always a two-week retainer of salary until employment concludes with the state.

Vacation
Appointed officials may use vacation leave after six months of continuous service with the State of Connecticut (in accordance with C.G.S. Section 5-250 and Personnel Regulations 5-250-1), with the exception of Department Heads. Department Heads as defined in C.G.S. Section 4-5, are considered to be eligible to use earned vacation leave pursuant to C.G.S. Section 5-250 upon the date either house of the General Assembly confirms such department head’s nomination in accordance with C.G.S. Section 4-7. This is authorized by Item No. 2236-E.

Vacation leave is based on the number of years of state service (state service includes war service):

<table>
<thead>
<tr>
<th>State Service</th>
<th>Vacation Leave</th>
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<tr>
<td>0-10 years</td>
<td>15 days</td>
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<tr>
<td>11 years</td>
<td>16 days</td>
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<td>12 years</td>
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<tr>
<td>14 years</td>
<td>19 days</td>
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<tr>
<td>15+ years</td>
<td>20 days</td>
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</table>
Appointed officials accrue vacation leave at 1.25 days for each month worked and can accumulate a maximum of 120 vacation days. After 10 years of creditable service, vacation leave beyond 15 days is granted as bonus day(s) each January 1 for the coming year.

In accordance with Management Personnel Policy 88-2, no vacation leave shall accrue for any calendar month in which an employee is on leave of absence without pay for an aggregate of more than five (5) working days. The state pays for unused vacation time upon retirement, resignation, or death while employed by the state.

**Personal Leave**

Annually on January 1, appointed officials receive three personal leave (PL) days (in accordance with C.G.S. Section 5-250 and Section 5-250-8 of the Personnel Regulations). Unused PL days cannot be carried over to the next calendar year. PL may be used only after permanent status has been attained.

In accordance with C.G.S. Section 5-196, appointed officials attain permanent status after completion of six months of continuous state employment. Note, Department Heads as defined in C.G.S. Section 4-5, are considered to have permanent status for the purpose of being eligible to use personal leave (PL) days upon the date either house of the General Assembly confirms such department head’s nomination in accordance with C.G.S. Section 4-7. This is authorized by Item No. 2236-E.
Holidays
There are 12 paid holidays each year:
• New Year’s Day
• Martin Luther King Day
• Lincoln’s Birthday
• Washington’s Birthday
• Good Friday
• Memorial Day
• Independence Day
• Labor Day
• Columbus Day
• Veterans Day
• Thanksgiving Day
• Christmas Day

If the holiday falls on a Saturday, it is observed on the preceding Friday. If the holiday falls on a Sunday, it is observed on the Monday immediately following. Washington’s Birthday, Memorial Day, and Columbus Day are all celebrated on Mondays. The holiday schedule for the upcoming year is prepared by DAS and is available online each year. See Observance of Holidays Memorandum.

Family and Medical Leave Act (FMLA)
Legislation passed at both federal and state levels provides eligible employees with job-protected leave for certain family and medical reasons. The federal Family and Medical Leave Act (FMLA) was enacted by Congress in 1993. Connecticut’s statute governing family and medical leaves for public sector employees (C.G.S.Section 5-248a) was enacted in 1988. See Statewide Family Medical Leave Policy and Understanding FMLA Brochure.

Sick Leave
Sick leave (in accordance with C.G.S. Section 5-247) may be used for illness, medical and dental appointments, and for special situations that are described below. Appointed officials accrue sick
leave at the rate of 1.25 days for each completed calendar month worked; 15 sick leave days each year. Sick leave may be used as it accrues from the date of appointment. An unlimited number of sick leave hours can be saved and carried into subsequent years.

Upon retirement, the state will pay for some accumulated sick days. State law allows one-quarter payment of daily salary for each unused sick day up to a maximum of 60 days. If an appointed official has worked at least ten years for the state and dies while in state service, the beneficiary can request payment for sick leave days and the same calculation is used.

Other Uses of Sick Leave
In addition to an appointed official’s personal illness or injury, sick leave may also be used for the following reasons:

- **Medical Appointment**: Medical, dental, or eye examination or treatment for the appointed official.

- **Sick Family**: Critical illness or severe injury to a member of the immediate family creating an emergency. A maximum of five days each calendar year may be used for this purpose.

- **Family Death**: The death of a member of your immediate family. A maximum of five sick leave days per event may be used for this purpose.
  - Immediate family is defined as spouse, child, father, mother, sister, brother, or any relative who is domiciled in the appointed official’s household.

- **Funeral Leave**: To attend funerals of persons other than members of the appointed official’s immediate family. A maximum of three sick leave days each calendar year may be used for this purpose.
Donation of Leave Time
Item No. 9023-E (effective November 10, 1994) authorizes employees who are either executives assigned to the EX compensation plan or gubernatorial appointees assigned to the MP compensation plan to donate vacation and personal leave accruals to other employees who are either executive employees assigned to the EX compensation plan or gubernatorial appointees assigned to the MP compensation plan who are absent as a result of a long-term illness or injury. Management Personnel Policy 08-01 supersedes MPP 05-01 and authorizes this same benefit to employees in the Executive Secretary job class. Specific criteria are outlined in Item 9023-E that must be met in order for the donation to be allowed.

Payroll Deposits and Deductions
Appointed officials can join the State Employee Credit Union, Inc. which offers state employees a variety of savings and loan options. Payroll deductions may be authorized for savings accounts or loan payments. The state also offers direct deposit of payroll checks and sponsors payroll deductions for buying savings bonds and contributions to the CT State Employees’ Campaign for Charitable Giving. Agency Human Resources Administrators and the Office of the State Comptroller website may provide additional information regarding payroll deductions.

CT State Employees' Campaign for Charitable Giving

Direct Deposit form: You must obtain the Form CO-1040 from your Payroll Office.

Retirement
The State offers several retirement plans. The specific plan is determined by the appointed official’s date of hire. Information about these plans is available online.
Retirement Plans:

**Tier 3** (hired on or after 7/1/2011)

**Tier 2A** (hired on or after 7/1/1997)

**Tier 2** (hired 7/1/1984 through 6/30/1997)

**Tier 1** (hired on or before July 1, 1984)

**Military Leave**
C.G.S. Section 5-248 subsection (c) provides for a leave of absence with pay for a period not exceeding three (3) calendar weeks for appointed officials who are members of the armed forces of the state or any reserve component of the armed forces of the United States and are required to undergo field training. Appointed officials meeting such eligibility requirements are eligible for such leave after completion of six (6) months of continuous service in the unclassified service. Department Heads as defined in C.G.S. Section 4-5 meeting these requirements become eligible for such benefits upon the date either house of the General Assembly confirms such Department Head’s nomination in accordance with C.G.S. Section 4-7. This benefit for Department Heads is authorized by Item No. 2236-E.

**Deferred Compensation Program**
The purpose of a Deferred Compensation plan is to enable eligible employees covered under the plan to enhance their retirement security by permitting them to enter agreements with the state to defer a portion of their compensation. After retirement, this income may be taxed at a lower rate. Contributions are made through payroll deduction to the maximum allowable amount as determined by the federal government. Participation in this plan shall not be construed to establish or create an employment contract between any eligible employee and the state.
Group Health and Dental Insurance
The state offers its employees group health and dental insurance coverages. Health insurance coverage becomes effective the first day of the month following eligibility or state employment. Dental insurance coverage is effective the first day of the month after a full month of state employment (or eligibility). Example: State employment begins on a date in January. Group health and dental insurance coverage becomes effective March 1st.

There are a number of plan options and the cost depends upon the plan selected and options for dependents. Plan information and benefits should be reviewed carefully before a selection in coverage is made. Appointed officials choose health and dental coverage upon appointment and have an option to change plans during open enrollment. Open enrollment occurs annually, usually in May. Agency Human Resources Administrators have more information about coverage and costs.

Group Health and Dental Plans

Group Life Insurance
Permanent appointed officials may choose to be insured for the basic life insurance plan upon completion of six months of continuous service or one thousand and forty-four (1,044) hours of work, whichever is greater, provided a signed enrollment card is on file in the Employee Benefits Unit of the Office of the State Comptroller. However, in the event that an appointed official is both disabled from a non-occupational illness or injury and away from work on the date s/he would otherwise become insured, the effective date of the insurance will be deferred until s/he returns to an active work schedule for one full day.

In addition to the basic life insurance plan, an appointed official may be entitled to supplemental life insurance benefits. Eligibility for such insurance requires participation in the basic life insurance plan and yearly gross compensation of $45,500 or more as an employee exempt from collective bargaining.
An eligible appointed official will be entitled to participate in the supplemental life insurance plan on the date the basic life insurance becomes effective or on either April 1 or October 1, whichever first follows the date of eligibility, provided application is made for such insurance and a signed enrollment card is on file in the Employee Benefits Unit of the Office of the State Comptroller. However, in the event the employee is away from work on the date the employee would have become insured, the effective date of the supplemental life insurance will be deferred until the employee returns to an active work schedule for one full day.

Increases in the amounts of supplemental insurance for an appointed official maybe made upon their request, effective April 1 or October 1 of a calendar year, provided the additional premium payment has been deducted from the employee’s pay.

**Group Life Insurance**

**Supplemental Benefits**
Through payroll deductions, appointed officials can buy insurances such as short-term disability, long-term disability, auto, home, universal life and long-term care insurance. The costs of these policies are not however, co-paid by the state. Check with your Human Resources Administrator for further information or visit the Office of the State Comptroller, State of CT Employee Benefits Guide.

**Use of State Vehicles**
Home-to-office use of a state vehicle is permitted only for certain appointed officials authorized by the Department of Administrative Services in advance. Officials approved for home-to-office use of a state vehicle are permitted to transport immediate family members to a state work-related function, local school, or day care service. The state vehicle shall not be driven by family members or friends. The vehicle may be used to transport other state employees to or from their place of employment if such travel is within the normal
route of the official’s home-to-office travel. It is also permissible to use the vehicle for driving to lunch on workdays and incidental personal stops during the course of travel are likewise permitted. However, this does not include politically-sponsored events. The vehicle’s main purpose is for state business. A complete policy and procedure guide is provided when the vehicle is assigned, or you may obtain one from the Director of Fleet Operations at the Department of Administrative Services. Refer to General Letter 115.

Mileage Reports
Appointed officials are required to complete daily mileage logs (Form CCP-40) for each state-owned vehicle used by them, as well as a monthly usage report in the format specified by DAS Fleet Operations. Questions regarding this procedure should be directed to the Department of Administrative Services - Fleet Operations at (860) 713-5160.

Federal Tax Implications to Vehicle Usage
Federal law provides that when a state employee uses a state vehicle to commute to and from work or for personal business, certain tax consequences may result. The Internal Revenue Service views the personal use as a taxable benefit and has established guidelines on how to determine the value of the benefit. Refer to the Office of the State Comptroller Memorandum No. 2015-17- Calculation of the Taxable Benefit of the Non-Business Use of State-Provided Vehicles, Calendar Year 2015.

Financial Responsibility
The monetary value of using a state vehicle for home-to-office travel is subject to federal income tax requirements. Per Federal Public Law No. 90-44, effective January 1, 1986, overnight parking of a state vehicle at an employee’s home for more than one night per month may be classified as fringe benefit taxable income and reported to the Internal Revenue Service. Refer to the Office of the State Comptroller Memorandum No. 2015-17- Calculation of the Taxable Benefit of the Non-Business Use of State-Provided Vehicles, Calendar Year 2015.
Travel Reimbursements
The state will reimburse appointed officials for lodging, meals, and other expenses essential to transacting official business. However, no entertainment expenses will be reimbursed, and virtually no meal expenses are reimbursed if they occur during the usual business day.

Mileage reimbursements are permitted only in limited circumstances and only with prior written approval from the official’s appointing authority. Click here for additional information concerning travel reimbursement.

Statutes of Interest
A number of laws govern the activities of appointed officials. Please review the laws that apply to all appointed officials and those that are specific to your agency. The following regulations and laws also should be familiar to you.

This information should be helpful as a resource regarding the general rules of behavior and duties of appointed officials. Each agency may have guidelines that address these issues in more detail. Additionally, the Department of Administrative Services website contains many policies that establish statewide standards and may be consulted for this purpose.

If you have any questions regarding this material or other matters, consult with your Human Resources Administrator or the appropriate state agency.

- Public Records: General Provisions – C.G.S. Chap. 3, Section 1-7through 1-21 (1)
- Freedom of Information – C.G.S. Chap. 14, inclusive
- Annual Report to the Governor – C.G.S. Chap. 48, Section 4-60
Connecticut Handbook for Appointed Officials

- State Ethics Code (including prescribed activities) – C.G.S. Chap. 10.
- State Ethics Guide to the Code of Ethics for Public Officials and State Employees.
- The General Assembly – C.G.S. Chap. 16
- Auditors of Public Accounts – C.G.S. Chap. 23, Section 2-89 through 2-92
- Whistleblower – C.G.S., Chap. 48, Section 4-61dd
- Irregular Handling of State Funds – C.G.S., Chap. 47, Section 4-33a
- Attorney General – C.G.S. Chap. 35, Section 3-124 through 3-131
- Indemnification of Commissioners – C.G.S. 46, Section 4-16a; State Appointive Officials, Section 4-1 through 4-8

DEFINITIONS*

**Agency** means a department, board, institution or commission established by statute, not a part of any other department, board, institution or commission, e.g., the Department of Children and Families.

**Appointed Official:** Serves at the request of the Governor in accordance with the provisions of the C.G.S. Section 4-6. In general, agency heads serve a four-year term that ends no later than the 10th day of March in the final year of their terms, unless reappointed. Appointments must be approved by at least one house of the General Assembly. Deputy agency heads do not have a special term of office and serve at the request of their agency heads, unless
Appointing authority means a board, commission, officer, commissioner, person or group of persons having the power to make appointments by virtue of a statute or by lawfully delegated authority. Normally, the appointing authority is considered to be the Commissioner or Executive Director of a state agency.

Compensation means the salary, wages, benefits and other forms of valuable consideration earned by and provided to an employee in remuneration for services rendered.

Compensation schedule or compensation plan means a list or lists specifying a series of compensation steps and ranges.

Department Head: Sec. 4-5. “Department head” defined. As used in sections 4-6, 4-7 and 4-8, the term “department head” means Secretary of the Office of Policy and Management, Commissioner of Administrative Services, Commissioner on Aging, Commissioner of Revenue Services, Banking Commissioner, Commissioner of Children and Families, Commissioner of Consumer Protection, Commissioner of Correction, Commissioner of Economic and Community Development, State Board of Education, Commissioner of Emergency Services and Public Protection, Commissioner of Energy and Environmental Protection, Commissioner of Agriculture, Commissioner of Public Health, Insurance Commissioner, Labor Commissioner, Commissioner of Mental Health and Addiction Services, Commissioner of Social Services, Commissioner of Developmental Services, Commissioner of Motor Vehicles, Commissioner of Transportation, Commissioner of Veterans’ Affairs, Commissioner of Housing, Commissioner of Rehabilitation Services, the Commissioner of Early Childhood and the executive director of the Office of Military Affairs. As used in sections 4-6 and 4-7, “department head” also means the Commissioner of Education.

E-Item: Notices from the Office of Policy and Management and the Department of Administrative Services combined that have an otherwise provided by state law.
economic impact on certain state employees, i.e., salary increases or extension of certain benefits such as Donated Sick Leave.

**Executive Orders:** Policies dictated by the Governor that do not require legislative approval.

**FOI or FOI Act:** Freedom of Information Act.

**MPP or Management Personnel Policy:** Part of the Managers’ Guide published by the Department of Administrative Services containing Human Resources policies for state managers (e.g., MPP 05-03: Vacation Leave for Managers, Confidentials and Executives).

**Permanent employee** means an employee holding a position in the classified service under a permanent appointment or an employee holding a position in unclassified service who has served in such a position for a period of more than six months, except employees in positions funded in whole or in part by the federal government as part of any public service employment program, on-the-job training program or work experience program.

**Records Retention Schedule:** A schedule about how long documents have to be kept that is published by the State Library.

**State service** means occupancy of any office or position or employment in the service of the state, but not of local governmental subdivisions thereof, for which compensation is paid.

**Unclassified service** means any office or position in the service of the state which is specifically excluded from the classified service as listed in Connecticut General Statutes Section 5-198.

*The italicized definitions were taken verbatim from the Connecticut General Statutes. The other definitions were developed by the Statewide Human Resources staff.*
Contact Information

Questions concerning the information contained within this handbook should be addressed to your Agency Human Resources Office.

Agency Human Resources Professionals may direct questions to Statewide Human Resources Management - HR Business Rules and Central Audit Unit of the Department of Administrative Services:

Program Manager: Shari.Grzyb@ct.gov
HR Consultant: Heather.Tweeddale@ct.gov